# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 7 11201 RENNER BOULEVARD LENEXA, KANSAS

MAR 22 2018

#### BEFORE THE ADMINISTRATOR

In the Matter of	)	
)		
Greg Schroeder,	)	<b>Docket No. CWA-07-2017-0368</b>
)		
Respondent )		

## FINDINGS OF VIOLATION AND ADMINISTRATIVE ORDER FOR COMPLIANCE ON CONSENT

#### PRELIMINARY STATEMENT

- 1. The United States Environmental Protection Agency (EPA), Region 7 and Greg Schroeder (Respondent), have agreed to voluntarily enter into this Administrative Order for Compliance on Consent (Order) for the purpose of carrying out the goals of the Clean Water Act (CWA or the Act), 33 U.S.C. § 1251 et seq., to "restore and maintain the chemical, physical and biological integrity of the Nation's waters."
- 2. By entering into this Order, Respondent (1) consents to and agrees not to contest EPA's authority or jurisdiction to issue or enforce this Order, (2) agrees to undertake all actions required by the terms and conditions of this Order, and (3) consents to be bound by the

requirements set forth herein. Respondent also waives any and all claims for relief and otherwise available rights or remedies to judicial or administrative review which Respondent may have with respect to any issue of fact or law set forth in this Order, including, but not limited to, any right of judicial review of this Order under the Administrative Procedure Act, 5 U.S.C. §§ 701-706.

#### **JURISDICTION**

3. The following Findings of Violation are made and Order issued pursuant to the authority of Section 309(a)(3) of the CWA, 33 U.S.C. § 1319(a)(3).

#### **PARTIES**

- 4. Complainant, by delegation from the Administrator of the EPA and the Regional Administrator, EPA, Region 7, is the Director of Water, Wetlands and Pesticide Division.
- 5. Respondent is Greg Schroeder, owner and operator of an animal feeding operation located at: 3690 Hope Avenue, Odebolt, Iowa 51458.
- 6. Complainant and Respondent are hereinafter collectively referred to as "the Parties."

#### STATUTORY AND REGULATORY AUTHORITY

- 7. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of any pollutant by any person except in compliance with, *inter alia*, a permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.
- 8. Section 502(12) of the CWA, 33 U.S.C. § 1362(12), defines the terms "discharge of a pollutant" and "discharge of pollutants" as, *inter alia*, any addition of any pollutant to navigable waters from any point source.
- 9. Section 502(6) of the CWA, 33 U.S.C. § 1362(6), defines the term "pollutant" as, *inter alia*, biological materials and agriculture waste discharged to water.
- 10. Section 502(7) of the CWA, 33 U.S.C. § 1362(7), defines the term "navigable waters" as, *inter alia*, the "waters of the United States," as defined at 40 C.F.R. § 122.2.
- 11. Section 502(14) of the CWA, 33 U.S.C. § 1362(14), defines the term "point source" to include "any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, [or] concentrated animal feeding operation . . . from which pollutants are or may be discharged."
- 12. Section 502(5) of the CWA, 33 U.S.C. § 1362(5), defines the term "person" as, *inter alia*, an individual, corporation, partnership, or association.
- 13. Section 402 of the CWA, 33 U.S.C. § 1342, provides that pollutants may be discharged only in accordance with the terms of a National Pollutant Discharge Elimination System (NPDES) permit issued pursuant to that section.

- 14. Pursuant to Section 402 of the CWA, 33 U.S.C. § 1342, EPA authorizes states to issue NPDES permits that, among other things, prescribe conditions whereby a discharge may be authorized and establish design, construction, operation and maintenance requirements for the permit holder.
- 15. To implement Section 402 of the CWA, EPA promulgated regulations codified at 40 C.F.R. Part 122.
- 16. Pursuant to 40 C.F.R. § 122.1, a NPDES permit is required for the discharge of "pollutants" from any "point source" into "waters of the United States," as those terms are defined at 40 C.F.R. § 122.2.
- 17. Pursuant to 40 C.F.R. § 122.23(a), "concentrated animal feeding operations," or "CAFOs," are point sources subject to NPDES permitting requirements.
- 18. "Concentrated animal feeding operation" or "CAFO" is defined by 40 C.F.R. § 122.23(b)(2) as an animal feeding operation that is defined as a Large CAFO or Medium CAFO in accordance with 40 C.F.R. § 122.23(b).
- 19. "Animal feeding operation" or "AFO" is defined by 40 C.F.R. § 122.23(b)(1) as a lot or facility where animals have been, are, or will be stabled or confined and fed or maintained for a total of 45 days or more in any twelve-month period, and where crops, vegetative, forage growth, or post-harvest residues are not sustained in the normal growing season over any portion of the lot or facility.
- 20. "Medium CAFO" is defined, according to 40 C.F.R. § 122.23(b)(6), as an animal feeding operation that stables or confines "300 to 999 cattle other than mature dairy cows or veal calves" and where either of the

#### following conditions are met:

- a. Pollutants are discharged into waters of the United States through a man-made ditch, flushing system, or other similar man-made device; or
- b. Pollutants are discharged directly into waters of the United States which originate outside of and pass over, across, or through the facility or otherwise come into direct contact with the animals confined in the operation.
- 21. "Waters of the United States" are defined in 40 C.F.R. § 122.2 to include intrastate rivers and streams, and tributaries thereto.
- 22. "Process wastewater" is defined by 40 C.F.R. § 122.23(b)(7) as water "directly or indirectly used in the operation of the AFO for any or all of the following: spillage or overflow from animal or poultry watering systems; washing, cleaning, or flushing pens, barns, manure pits, or other AFO facilities; direct contact swimming, washing, or spray cooling of animals; or dust control. Process wastewater also includes any water which comes into contact with any raw materials, products, or byproducts including manure, litter, feed, milk, eggs or bedding."
- 23. "Production area" is defined by 40 C.F.R. § 122.23 as that part of an AFO that includes the animal confinement area, the manure storage area, the raw materials storage areas, and the waste containment areas. The animal confinement area includes, but is not limited to, open lots, housed lots, feedlots, confinement houses, stall barns, free stall barns, milkrooms, milking centers, cowyards, barnyards, medication pens, walkers, animal walkways, and stables. The manure storage area includes, but is not limited to, lagoons, runoff ponds, storage sheds, stockpiles, under

house or pit storages, liquid impoundments, static piles, and composting piles. The raw materials storage area includes, but is not limited to, feed silos, silage bunkers, and bedding materials. The waste containment area includes, but is not limited to, settling basins, and areas within berms and diversions which separate uncontaminated storm water. Also included in the definition of production area is any egg washing or egg processing facility, and any area used in the storage, handling, treatment, or disposal of

24. The Iowa Department of Natural Resources (IDNR) is the state agency authorized to administer the federal NPDES program in the State of Iowa pursuant to Section 402 of the CWA, 33 U.S.C. § 1342. EPA maintains concurrent enforcement authority with authorized states for violations of the CWA.

mortalities.

#### **FACTUAL ALLEGATIONS**

- 25. Respondent owns or operates an animal feeding operation that is located at the: Southeast Quarter of the Southwest Quarter of Section 18, of Township 86 North, Range 37 West, in Sac County, Iowa, more commonly known as: 3690 Hope Avenue, Odebolt, Iowa 51458 (the Facility).
- 26. Respondent is and, at all times referred to herein, was doing business in the State of Iowa.
- 27. Respondent is and, at all times referred to herein, was a "person" as defined by Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
- 28. On or about March 29, 2017, a representative of the EPA conducted a compliance evaluation inspection at the Facility (the "inspection"). The inspection was conducted under the authority of Section 308 of the CWA,

- 33 U.S.C. § 1318, to evaluate Respondent's compliance with the requirements of the CWA and the federal regulations promulgated thereunder. A copy of the inspection report was transmitted to Respondent on July 5, 2017.
- 29. At the time of the inspection, Respondent did not have a NPDES permit authorizing the discharge of pollutants from the Facility.
- 30. Observations made during the inspection revealed that the Facility lacks adequate livestock waste control structures to prevent the discharge of manure and process wastewater from Facility production areas.
- 31. Manure and process wastewater discharged from the Facility are "pollutants" as defined by Section 502(6) of the CWA, 33 U.S.C. § 1362(6).
- 32. Observations made during the inspection revealed that, as a result of significant precipitation events, pollutants from the Facility's production areas discharge at two locations: (1) from the feedstock storage area, into the east road-side ditch, through a culvert, and into a buried drain tile that discharges into Wheeler Creek, approximately 250 yards west of the Facility; and (2) from the southwest and southeast open lots, working lots, ewe confinement lots, partially covered lots, and mono-slope building, feed truck drive/cattle alley way, through a storm water flow pathway south and west of the Facility into the east road-side ditch, through a culvert, and into a buried drain tile that discharges into Wheeler Creek, approximately 150 yards west of the Facility.
- 33. Analysis of samples collected during the inspection revealed the presence of Escherichia coli (E. coli), a disease-causing type of fecal coliform bacteria and other pollutants passed through the fecal excrement of

livestock and associated with discharges from CAFOs, in the discharge from the Facility.

- 34. The observations made during the inspection and collected samples document the discharge of pollutants from the Facility into Wheeler Creek.
- 35. Wheeler Creek, a tributary of Boyer River, is identified as an intermittent water per USGS topography maps at the Facility and as a perennial water three miles south of the Facility. Wheeler Creek has a well-defined bed and bank and has continuous flow all year during years with normal precipitation.
- 36. Wheeler Creek is a "water of the United States" and "navigable water" pursuant to Section 502(7) of the CWA, 33 U.S.C. § 1362(7).
- 37. At all times relevant to the allegations herein, the Facility stabled or confined and fed or maintained animals for a total of 45 days or more in a twelve (12) month period.
- 38. At all times relevant to the allegations herein, neither crops, vegetation, forage growth, nor post-harvest resides were sustained over any portion of the Facility's confinement areas.
- 39. At all times relevant to the allegations herein, the Facility was an "animal feeding operation" or "AFO" as defined by 40 C.F.R. § 122.23(b)(1).
- 40. At all times relevant to the allegations herein, the Facility stabled or confined at least 300 head of cattle.
- 41. At all times relevant to the allegations herein, the Facility was a "Medium CAFO," as defined by 40 C.F.R. § 122.23(b)(6).

- 42. The Facility is a "concentrated animal feeding operation" or "CAFO" as defined by 40 C.F.R. § 122.23(b) (2).
- 43. The Facility is a "point source" as defined by 40 C.F.R. § 122.23(a) and Section 502(14) of the CWA, 33 U.S.C. § 1362(14).

#### **ALLEGATIONS OF VIOLATION**

- 44. The facts stated in Paragraphs 24 through 42 above are herein incorporated.
- 45. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants, unless such discharge is in compliance with a NPDES permit.
- 46. As described above, based on the size of the Facility, the presence of culverts and drainage tiles that facilitate pollutant discharges, and the proximity of the Facility to Wheeler Creek, pollutants from production areas at the Facility will continue to flow intermittently into Wheeler Creek as a result of significant precipitation events.
- 47. The intermittent but continuing flow of process wastewater from the Facility to Wheeler Creek constitutes unauthorized discharges of pollutants to waters of the United States in violation Section 301(a) of the CWA, 33 U.S.C. § 1311(a), and implementing regulations.

#### ORDER FOR COMPLIANCE

- 48. It is the Parties' intent through entering into this Order to address noncompliance by Respondent in violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).
- 49. The Order requires Respondent to comply with the requirements of the CWA, and the regulations promulgated

thereunder. All activities specified below shall be initiated and completed as soon as possible, even though maximum time periods for their completion, as agreed to by the Parties, may be specified herein. The terms of the Order shall not be modified except by subsequent written agreement between the Parties.

- 50. By entering into the Order, Respondent: (1) consents to and agrees not to contest EPA's authority or jurisdiction to issue or enforce the Order; (2) agrees to
- undertake all actions required by the terms and conditions of the Order; and (3) consents to be bound by the requirements set forth herein.
- 51. Respondent waives any and all remedies, claims for relief and otherwise available rights to jurisdictional or administrative review that Respondent may have with respect to any issue of fact or law set forth in the Order, including, but not limited to, any right of judicial review of the Order under Chapter 7 of the Administrative Procedure Act, 5 U.S.C. §§ 701-706.
- 52. Based on the Findings of Violation set forth above, and pursuant to Section 309(a)(3) of the CWA, 33 U.S.C. § 1319(a)(3), Respondent is hereby ORDERED and AGREES to take the following actions to eliminate violations of the CWA:
- 53. Respondent shall comply with the CWA and immediately cease all discharges of pollutants from the Facility into the waters of the United States.
- 54. If Respondent cannot immediately cease all discharges from the Facility into waters of the United States, regardless of whether the number of livestock is reduced below regulatory thresholds, then Respondent shall immediately remove and properly dispose of manure, litter, and process wastewater from areas that cannot be

controlled in a manner to prevent discharges.

- 55. Within ninety (90) days of the Effective Date of this Order, Respondent shall either:
  - a. Manage the Facility in a manner that permanently prevents the discharge of pollutants into waters of the United States through a man-made ditch, flushing system, or other similar man-made device, by construction of adequate livestock

waste controls;

- b. Reduce the number of cattle confined at the Facility below the Medium CAFO regulatory threshold of 300 head of cattle; or
- c. Make a good faith application for a NPDES permit that authorizes pollutant discharges to waters of the United States.
- 56. Within thirty (30) days of the Effective Date of the Order, Respondent shall submit to EPA a written description and photo documentation of the interim measures and actions Respondent has taken or will take to correct and prevent the recurrence of the violations noted above.
- 57. If Respondent intends to apply for a NPDES permit that authorizes the discharge of pollutants, then upon issuance of that permit Respondent shall comply with all terms in the NPDES permit, beginning on the permit effective date, as stated in the NPDES permit issued by IDNR (permit effective date).
- 58. If Respondent intends to construct runoff control structures that enable confinement of beef cattle above regulatory thresholds, then Respondent shall submit written monthly progress reports to EPA beginning within sixty (60) days of the Effective Date of the Order and continuing monthly on the seventh (7<sup>th</sup>) day of each month until

Respondent submits a Notice of Construction Completion to EPA. The monthly reports shall describe in detail the construction and related activities that occurred at the Facility during the reporting period, construction and related activities anticipated during the upcoming reporting period, and a description of any problems encountered or anticipated and how these problems were or will be addressed.

- 59. Within eighteen (18) months of the permit effective date, Respondent shall complete construction of the runoff control structures approved by IDNR.
- 60. Upon completion of runoff control structures, Respondent shall submit to EPA a Notice of Construction Completion certified by a professional engineer within thirty (30) days of the completion of construction. The notification shall be in writing and shall include as-built drawings of the constructed improvements.
- 61. All submitted documents, including certifications, required to be submitted to EPA by the Order, shall be submitted by electronic mail or in hard-copy to the following:

Angela Acord, or her successor
Water Enforcement Branch
Water, Wetlands and Pesticides Division
U.S. Environmental Protection Agency, Region 7
11201 Renner Boulevard
Lenexa, Kansas 66219
acord.angela@epa.gov

- 62. Electronic submissions will be deemed submitted on the date they are transmitted electronically.
- 63. Pursuant to 40 C.F.R. §§ 2.201-2.311, Respondent may assert a business confidentiality claim covering any

portion of the information submitted that is entitled to confidential treatment and which is not effluent data. For any such claim, Respondent must describe the basis for the claim under the applicable regulation. Any material for which business confidentiality is claimed should be placed in a separately enclosed envelope labeled "Confidential Business Information." Failure to assert a claim in the manner described in 40 C.F.R. § 2.203(b) allows EPA to release the submitted information to the public without further notice. EPA may disclose information subject to the

business confidentiality claim only to the extent set forth in the above-cited regulations. Special rules governing information obtained under the Clean Water Act appear in 40 C.F.R. § 2.302.

#### **General Provisions**

#### Effect of Compliance with the terms of the Order

- 64. Respondent neither admits nor denies the allegations contained herein.
- 65. The Order shall not constitute a permit under the CWA. Compliance with the terms of the Order shall not relieve Respondent of its responsibility to obtain any required local, state, and/or federal permits.
- 66. This Order does not constitute a waiver or a modification of any requirements of the CWA, 33 U.S.C. § 1251 et seq., all of which remain in full force and effect. EPA retains the right to seek any and all remedies available under Section 309 of the CWA, 33 U.S.C. § 1319, for any violation cited in this Order. Issuance of this Order shall not be deemed an election by EPA to forgo any civil or criminal action to seek penalties, fines, or other appropriate relief under the CWA for any violation whatsoever.
  - 67. Compliance with the terms of the Order shall

neither relieve Respondent of liability for any violations of the CWA nor preclude EPA from initiating an administrative or civil judicial enforcement action to recover penalties or seek additional injunctive relief pursuant to Section 309 of the CWA, 42 U.S.C. § 1319, for such violations.

#### **Access and Requests for Information**

68. Nothing in the Order shall limit EPA's right to obtain access to and/or inspect the Facility and/or to request additional information from Respondent pursuant to the

authority of Section 308 of the CWA, 33 U.S.C. § 1318.

#### **Amendment of Order**

69. EPA may subsequently amend the Order in accordance with the authority of the CWA. For example, EPA may amend the Order to address any noncompliance with the CWA, including, but not limited to, any noncompliance with the requirements of Section 402 of the CWA. In the event of any such subsequent amendment to the Order, all requirements for performance of the Order not affected by the amendment shall remain as specified by the original Order.

#### **Severability**

70. If any provision or authority of the Order or the application of the Order to Respondent is held by federal judicial authority to be invalid, the application to Respondent of the remainder of the Order shall remain in full force and effect and shall not be affected by such a holding.

#### **Parties Bound**

71. This Order shall apply to and be binding upon Respondent, its agents, successors and assigns. Respondent shall ensure that any directors, officers, employees, contractors, consultants, firms or other persons or entities acting under or for it with respect to matters included herein comply with the terms of this Order.

#### **Effective Date**

72. The terms of this Order shall be effective and enforceable against Respondent on the Effective Date, which is the date this Order is signed by EPA.

#### **Termination**

73. This Order shall remain in effect until a written notice of termination is issued by an authorized representative of EPA. Such notice shall not be given until all requirements of the Order have been met.

#### Failure to Comply

74. Notice is hereby given that violation of, or failure to comply with, any of the provisions of the Order may

subject Respondent to civil penalties of up to \$52,414 per day for each violation, pursuant to Section 309(d) of the CWA, 33 U.S.C. § 1319(d), and 40 C.F.R. Part 19; or civil action in federal district court for injunctive relief, pursuant to Section 309(b) of the CWA, 33 U.S.C. § 1319(b).

#### RESPONDENT GREG SCHROEDER

Date: 2/3/18	By:
	Frank G. Schweder Print Name

### COMPLAINANT U.S. ENVIRONMENTAL PROTECTION AGENCY

Date:

Karen Flournoy

Director

Water, Wetlands and Pesticides

Division

U.S. Environmental Protection

Agency, Region 7

Chris Muehlberger

Associate Regional Counsel

Office of Regional Counsel

U.S. Environmental Protection

I manlys

Agency, Region 7

#### **CERTIFICATE OF SERVICE**

I certify that on the date noted below, I filed the original and one true and correct copy of the signed original Findings of Violation and Order of Compliance on Consent with the Regional Hearing Clerk, Region 7.

I further certify that on the date noted below, I sent by certified mail, return receipt requested, a true and correct copy of the signed original Findings of Violation and Order for Compliance to the following representative of the State of Iowa:

Ken Hessenius Iowa Department of Natural

Resources

1900 North Grand Avenue Spencer, Iowa 51301

Cel Moully	
	7.19.18
Name	Date

IN THE MATTER Of Greg Schroeder Docket No. CWA-07-2017-0368

#### CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Order was sent this day in the following manner to the addressee:

Copy by Certified Mail to Respondent:

Greg Schroeder 3690 Hope Ave. Odebolt, MO 65084

Dated: 4.25.18

and Mulys Chris Muehlberger

Region 7

2459 0000 6158 7500 7014 Greg Schroeder.
Street, Apr. No.: 3690 Hope Ave or PO Box No. Odebolt, IA-51458 Restricted Delivery Fee (Endorsement Required) Return Receipt Fee (Endorsement Required) Sent To For delivery information visit our website at www.usps.come PS Form 3800, August 2006 (Domestic Mail Only; No Insurance Coverage Provided) CERTIFIED MAIL RECEIPT U.S. Postal Service Total Postage & Fees Certified Fee T] Postage 69 APR 1 9 2018 See Reverse for Instructions Postmark Here